

114TH CONGRESS  
1ST SESSION

# S. J. RES. \_\_\_\_\_

To authorize the use of United States Armed Forces against the Islamic State of Iraq and the Levant and its associated forces.

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IN THE SENATE OF THE UNITED STATES

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Mr. GRAHAM introduced the following joint resolution; which was read twice and referred to the Committee on \_\_\_\_\_

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## JOINT RESOLUTION

To authorize the use of United States Armed Forces against the Islamic State of Iraq and the Levant and its associated forces.

Whereas the terrorist organization referred to as the Islamic State of Iraq and the Levant and various other names (in this joint resolution referred to as “ISIL”) has been systematically targeting, kidnapping, and killing innocent men, women, and children throughout Iraq and Syria, continues to expand its terror influence, and is responsible for recent attacks in Egypt, Lebanon, Tunisia, and France;

Whereas foreign fighters, undeterred by the more than 60 nation coalition operating against ISIL, continue to join the ranks of ISIL with the goal of establishing a caliphate;

Whereas, on June 19, 2014, President Barack Obama stated that “ISIL poses a threat to the Iraqi people, to the region and to U.S. interests”;

Whereas, on August 19, 2014, ISIL released a video of the beheading of an American journalist, James Foley, and threatened to kill more Americans;

Whereas, on September 2, 2014, ISIL released a second video, of the beheading of an Israeli-American journalist, Steven Sotloff, and again threatened to kill more;

Whereas a Central Intelligence Agency assessment in September 2014 estimated that ISIL can muster as many as 31,500 fighters in Syria and Iraq alone;

Whereas, on November 16, 2014, ISIL released yet another video of militant “Jihadi John” standing over the severed head of former Army Ranger Peter Kassig;

Whereas Master Sergeant Joshua Wheeler, a member of a United States Special Forces operations team, was killed during a daring raid on an ISIL stronghold in Iraq to rescue 70 prisoners who were slated to be executed;

Whereas American hostage Kayla Mueller, a 26 year old female, was kidnapped and repeatedly raped for almost 18 months by the leader of ISIL, Abu Bakr al-Baghdadi;

Whereas, on November 13, 2015, ISIL carried out a coordinated attack on Paris, France, killing more than 129 people from at least 14 different countries, including American student Nohemi Gonzalez;

Whereas, on November 16, 2015, Central Intelligence Agency Director Brennan warned, following ISIL’s horrific terrorist in Paris, that the attack was likely “not the only operation that ISIL has in the pipeline”;

Whereas, on August 18, 2014, Pope Francis said that the international community would be justified in stopping ISIL;

Whereas, on August 21, 2014, former Chairman of the Joint Chiefs of Staff General Dempsey stated that ISIL “has an apocalyptic, end-of-days strategic vision and which will eventually have to be defeated”;

Whereas, on September 16, 2014, former Secretary of Defense Hagel testified before the Committee on Armed Services of the Senate that “if left unchecked, ISIL will directly threaten our homeland and our allies”;

Whereas, on September 17, 2014, during a hearing of the Committee on Foreign Relations of the Senate, Secretary of State Kerry stated that “ISIL must be defeated. Period. End of story”;

Whereas, on March 13, 2015, Central Intelligence Agency Director Brennan stated that “ISIL is well-armed and well-financed. Its fighters are disciplined, committed, and battle-hardened. Left unchecked, the group would pose a serious danger not only to Syria and Iraq, but to the wider region beyond, including the threat of attacks in the homelands of the United States and our partners”;

Whereas, on July 23, 2015, Federal Bureau of Investigation Director Comey stated that “[t]he threat that ISIL presents to the United States is very different in kind, in type, in degree than al Qaeda. ISIL is not your parent’s al Qaeda, it’s a very different model. And by virtue of that model, it’s currently the threat that we are worried about in the homeland most of all”;

Whereas, on November 16, 2015, following the attacks on Paris, France, ISIL released a video threatening to “strike America at its center in Washington”;

Whereas, on November 17, 2015, former Secretary of Defense Panetta warned that countering the threat posed by ISIL “isn’t about containment. It is about defeating ISIS. I think if there’s anything we ought to understand from these last events [in Paris], it’s that we have to go to war against this brutal enemy”;

Whereas after the terrorist attacks of September 11, 2001, Congress authorized the use of military force against al Qaeda;

Whereas ISIL poses a direct threat to the United States homeland that is equal to or greater than the threat posed by al Qaeda prior to the terrorist attacks of September 11, 2001; and

Whereas, although nothing in this joint resolution limits the authorities of the President under Article 2 of the Constitution of the United States, Justice Robert H. Jackson wrote in *Youngstown Sheet & Tube Co. v. Sawyer*, 343 U.S. 579 (1952) that “[w]hen the President acts pursuant to an express or implied authorization of Congress, his authority is at its maximum, for it includes all that he possesses in his own right plus all that Congress can delegate”: Now, therefore, be it

1        *Resolved by the Senate and House of Representatives*  
2        *of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This joint resolution may be cited as the “Authoriza-  
3 tion for Use of Military Force Against the Islamic State  
4 of Iraq and the Levant and its Associated Forces”.

5 **SEC. 2. AUTHORIZATION FOR USE OF UNITED STATES**  
6 **ARMED FORCES.**

7 (a) IN GENERAL.—The President is authorized to  
8 use all necessary and appropriate force in order to defend  
9 the national security of the United States against the con-  
10 tinuing threat posed by the Islamic State of Iraq and the  
11 Levant, its associated forces, organizations, and persons,  
12 and any successor organizations.

13 (b) WAR POWERS RESOLUTION REQUIREMENTS.—

14 (1) SPECIFIC STATUTORY AUTHORIZATION.—  
15 Consistent with section 8(a)(1) of the War Powers  
16 Resolution, Congress declares that this section is in-  
17 tended to constitute specific statutory authorization  
18 within the meaning of section 5(b) of the War Pow-  
19 ers Resolution.

20 (2) APPLICABILITY OF OTHER REQUIRE-  
21 MENTS.—Nothing in this joint resolution supercedes  
22 any requirement of the War Powers Resolution.

23 **SEC. 3. REPORTS TO CONGRESS.**

24 (a) REPORTS.—The President shall, at least once  
25 every 60 days, submit to Congress a report on matters  
26 relevant to this joint resolution, including actions taken

1 pursuant to the exercise of authority granted in section  
2 2.

3 (b) SINGLE CONSOLIDATED REPORT.—To the extent  
4 that the submission of any report described in subsection  
5 (a) coincides with the submission of any other report on  
6 matters relevant to this joint resolution otherwise required  
7 to be submitted to Congress pursuant to the reporting re-  
8 quirements of the War Powers Resolution, all such reports  
9 may be submitted as a single consolidated report to Con-  
10 gress.